

## COMMUNITY, HOUSING & ASSETS OVERVIEW AND SCRUTINY COMMITTEE

Date of Meeting	Wednesday, 16 December 2020
Report Subject	Welfare Reform Update
Cabinet Member	Cabinet Member for Corporate Management and Assets
Report Author	Chief Officer (Housing and Assets)
Type of Report	Operational

## **EXECUTIVE SUMMARY**

Flintshire County Council, together with its partners, have been working to mitigate the full impacts of welfare reforms from falling upon vulnerable Flintshire residents, this report considers how we will continue to manage the impacts of reforms introduced under the provisions of the Welfare Reform and Work Act 2016.

This report provides an update on the impacts that Welfare reforms continue to have on Flintshire residents and the work that is ongoing to mitigate this and support these households.

Vulnerable households have been impacted significantly by COVID-19, the report also provides information around a range of measures that have been developed to help those affected by the current pandemic. Plans to support residents help mitigate the negative impacts.

## **RECOMMENDATIONS**

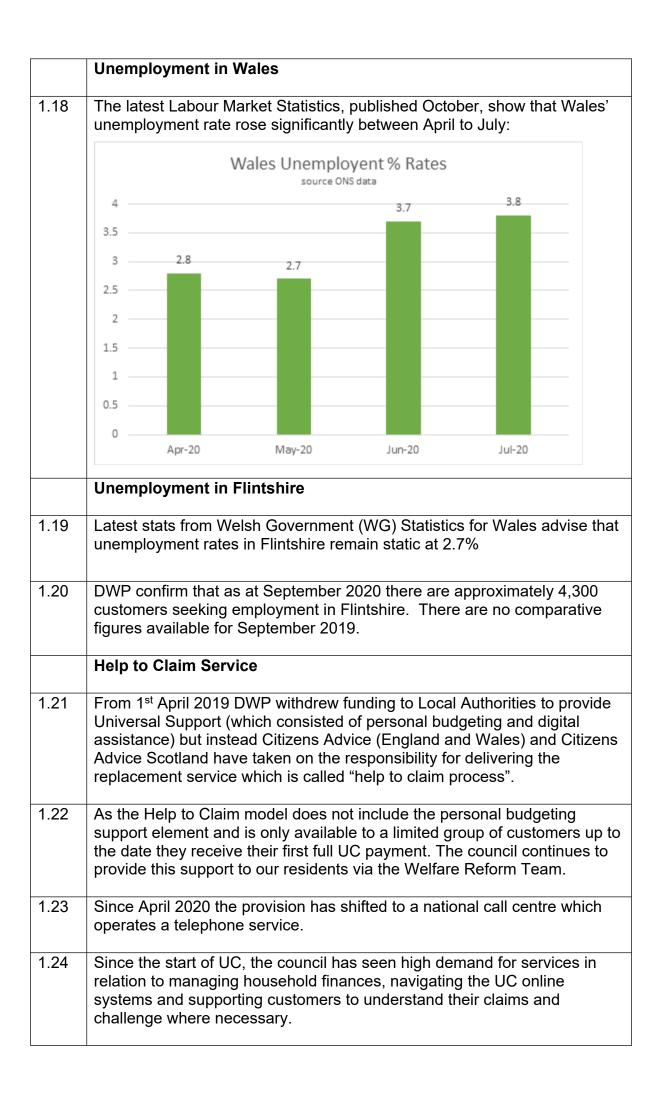
Support for the report and the ongoing work to manage the impacts that Welfare Reforms has and will continue to have upon Flintshire's most vulnerable households.

## **REPORT DETAILS**

1.00	EXPLAINING THE WELFARE REFORM UPDATE
1.01	Removal of the Spare Room Subsidy– More commonly referred to as the Bedroom Tax, this reform relates to restrictions to Housing Benefit or Universal Credit where the claimant is under occupying the property. The restrictions are:
	14% reduction to the eligible rent where a person living in a social landlord property, has one or more "spare bedroom" 25% reduction to the eligible rent where a person living in a social landlord property, has two or more "spare bedrooms"
1.02	According to statistics provided by the Department for Work & Pensions (DWP) as at May 2020 163,064 recipients of Housing Benefit in Wales had a reduction to their weekly award. No equivalent data is currently published for Universal Credit customers.
1.03	80% of Housing Benefit recipients in Wales were deemed to be under- occupying their property by one room.
	Impact in Flintshire
1.04	At September 2020, a total of 561 households in Flintshire were subject to a reduction in their housing benefit payments as a result of the Bedroom Tax.
1.05	Residents subject to Under Occupancy Reduction
	September 2020
	400 <u>343</u>
	300
	250
	150 100 97 100
	50 21
	14% 25% ■ HA 100 21
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	■ HA ■ LA
1.06	118 households in Flintshire are subject to a 25% reduction in their weekly housing benefit payments and 443 households are subject to a 14% reduction in their weekly housing benefit payments.
1.07	The reduction in Housing Benefit for people who are subject to the Bedroom Tax in Flintshire is around £9,500 per week which is just under £500,000 per year.

1.08	This means that tenants affected by this restriction have to find this extra money to pay their rent.
1.09	The data here is limited to those tenants who still claim housing benefit. The Bedroom Tax is a restriction that also is applied to Universal Credit (UC), however the council does not have access to this data to be able to report the position.
1.10	An indication of the number of tenants affected in UC can be shown by the number that have been supported via a Discretionary Housing Payment, which was 272 in September 2020 compared to 215 in September 2019.
	Benefit Cap
1.11	The total amount of annual 'out of work' benefit income which a 'working-age' household can receive is set at (figures for households outside of greater London):
	<ul> <li>£20,000¹ for couples and lone parents (£383.56pw)</li> <li>£13,400 for single claimants (£256.99pw)</li> </ul>
1.12	At May 2020 1,486 households in Wales were subject to a reduction in their housing benefit or UC as a result of the benefit cap being applied.
	Impact in Flintshire
1.13	At September 2020 there were 39 households in Flintshire are subject to a reduction in their housing benefit or UC as a result of the benefit cap being applied. This is a total loss of income for these residents of around £2,500 per year.
	Universal Credit
1.14	At August 13 2020 the DWP confirmed 268,317 customers in Wales were in receipt of UC of which 32% were working, this is comparable to the percentages for the rest of the United Kingdom.
	Impact in Flintshire
1.15	At October 2020 the caseload for Flintshire customers in receipt of UC has increased from 7,137 to 11,991 in a 10 month period. This represents an 68% increase.
1.16	In Flintshire the current UC caseload confirms 42% of those customers (2986) are working which is above the average in Wales which is 32%
1.17	The Housing Benefit caseload has reduced by around 10% compared from October 2019 which is likely to reflect customers moving onto UC.

 $_{\rm 1}$  For information - in Greater London area the benefit cap is set at £23,000 for couples/lone parents and £15,410 for single claimants.



	UC "Managed	d Migration"	
1.25	to Universal C	ration describes the transfer of excredit, where there has not been a ted in a 'natural' transfer to Unive	a change of circumstances
1.26		DWP announced that Harrogate or trial of 'managed migration' du	
	• •	the pilot is optional for customers oving to UC are being included.	and only those who
	The pilot will re	s selected as it was one of the firs un for a minimum of 12 months s July 2020. Due to the pandemic t	o at the earliest this was
1.27	will be shared Wales so that readiness for t	d that the learning and evaluation in advance of 'managed migration the Council can be prepared to s the move to Universal Credit. An ags are released.	on' being introduced in support those customers in
	Council Tax F	Reduction Scheme (CTRS)	
1.28		ment have recognised that there seloads and expenditure for CTF	
1.29	However this i	is not the case so far in this year	as the table below shows:
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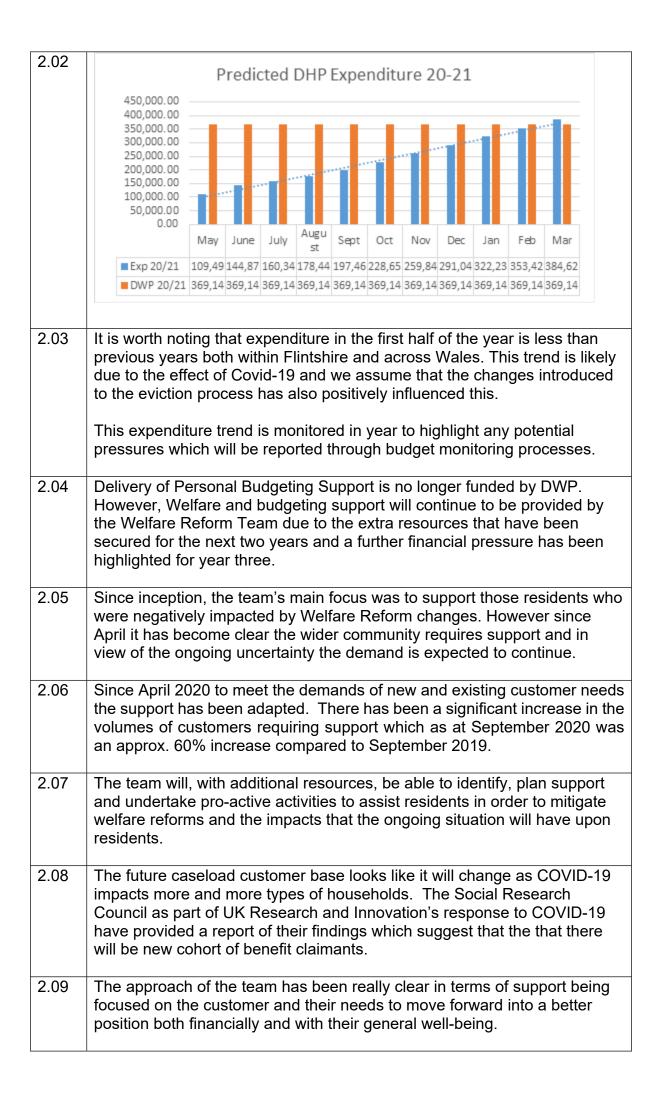
1.36	From 16 <sup>th</sup> November 2020, the Test and Trace Self-isolation support grant payment will be available. This £500 payment will be for residents on low income who are unable to work because they must self-isolate. The scheme runs until 31 <sup>st</sup> January 2021.
	continue for those who may face redundancy or subject to reduced income through the Job Support Scheme.  NHS Track and Trace Isolation Support Grant Payment
	It is expected that ongoing financial support and welfare advice will
	26,000 35%
	Employment Job Retention Take-Up rate Scheme
	As at July 2020, according to HM Revenue & Customs the number of Job Retention Scheme in Flintshire are as follows:-
1.35	The Job Retention Scheme was initially due to end 31st October 2020 but following a recent announcement it has been extended to 31st March 2021.
	Job Retention Scheme
	This model is currently being offered and delivered to other organisations within Flintshire and will continue to monitor the success of this.
	financial changes, and other residents and organisations facing the same challenges.
1.34	This model was the first of its type to be created and is anticipated to be used as a model of good practice going forward to support those working in related supply chains who generally in lower paid employment facing
	Job Retention Scheme and redundancy – A new partnership arrangement with DWP and Business Wales has resulted in direct referral systems with Airbus to the team for anyone wanting support.
1.33	A new service has been introduced extending an offer of financial and welfare support working with the business community for those affected by
1.32	Work is being undertaken through a combination of proactive and reactive methods with the aim of helping as many residents as possible for example there is ongoing work linking with Council Tax records to ensure we support residents at the earliest opportunity, with the introduction of signposting to support with reminder notices.
1.31	The council has been actively promoting the scheme and to remind people of its aim to support residents who are finding making payments to their council tax a struggle based on low income or receiving benefits (including UC).
	Aside of the current situation, we are aware that the introduction of UC has likely impacted the previously declining caseloads on the basis that there is a requirement to claim CTRS separately to UC rather than in one claim.

	In order to get the £500 payment, residents are required to fulfil all four following criteria's:
	<ol> <li>Residents are currently receiving Universal Credit, Working Tax Credit, Income-based Employment and Support allowance, Income-Based Jobseeker's Allowance, Income Support, Housing Benefit and/or Pension Credit;</li> <li>Are employed or self-employed;</li> <li>Are unable to work from home and will lose income as a result;</li> <li>Have been told to self-isolate by NHS Test and Trace, either for 10 or 14 days.</li> </ol>
1.37	The assumption across Wales is that numbers who meet the criteria for payment may initially be low but we expect a high interest of applications.
	In order to ensure we maximise opportunities to join up services and offer support at the earliest opportunity, this work will be administered by the welfare team who will take the opportunity to identify any wider support that may be required.
	Carer's Bonus Payment
1.38	On 1st May 2020 Welsh Government committed to pay a £500 bonus to care workers for their work during the Covid-19 Pandemic.
1.39	The intention of the scheme is for all eligible carers to receive and benefit from the full £500 payment, however, HMRC confirmed these payments are regarded as earnings and will be liable for tax, national insurance contributions and student loan repayments. They will also be included in welfare benefits calculations.
1.40	As the bonus is to be treated as earned income, this will result in a reduction in HB/CTRS for the period for which it covers. If this is due for a past period will result in an overpayment of HB and CTRS
	Current volumes are not yet known, however work is in progress to determine any options available to minimise the impacts on our residents.
	Support Services
1.41	The Welfare Reform Team combines the administration of discretionary housing payment with general financial and holistic support for all customers inclusive of whether or not they are being impacted by Welfare Reforms and their objectives include:
	<ul> <li>Support the Poverty and vulnerability agenda</li> <li>Contribute to building community and financial resilience</li> <li>Provide interventions to residents with financial, fuel and child poverty concerns</li> <li>Provide a range of supportive measures to mitigate the impacts of poverty and vulnerability.</li> </ul>

1.42	Assistance is offered and provided to residents who may be struggling to re-align their finances, e.g. assistance to navigate which benefits they could claim and help to access other support that may be available.  As part of the drive for the holistic approach to supporting residents, partnership and collective working arrangements have been created with organisations such as; Warm Wales; and Flintshire Local Voluntary Council (FLVC)  Working with and developing partnerships is key to successful outcomes for our residents.
1.43	This work is critical now and will provide an opportunity to reflect on the
1.40	effectiveness of support and partnerships which will enable these services to be available to flexibly respond to emerging issues in the future
1.44	Flintshire, are represented and play an active role in the Welsh Governments Regional Advice Network. North Wales Regional Advice Network priorities for 2021 are:-
	<ul> <li>Provider mapping, directory and awareness for referral</li> <li>Shared approach for referrals and referral portal</li> <li>Understanding and overcoming rural barriers</li> <li>Shared training for providers</li> </ul>
	The network aims to provide links between Welsh Government and local services which will support the development of a strategic approach to the provision of social welfare advice and information services across the region, by working collaboratively with other providers, funders and relevant stakeholders.
1.45	Flintshire manage and coordinate the work of the Tackling Poverty Partnership, this group has representatives from all sectors and its aim is to coordinate, influence and where possible align advice provision in the county in order to mitigate the negative impacts of Welfare Reform, identify need from within the communities and support our residents by tackling poverty and promoting well-being
1.46	The Bevan Foundation's latest work on the Welsh Benefits System finds that schemes such as Free School Meals, Council Tax Reduction Scheme and Discretionary Assistance Fund require review to ensure accessibility and simplifying of benefits to help more families out of poverty (attached as link further in report)
1.47	The Pandemic has highlighted and resulted in more residents experiencing negative impacts on their financial situation.
	The service has been adapted to provide welfare support over the telephone which has meant that the service has been able to respond promptly to the increased volume of referrals. Additionally, due to limited availability of front line face to face services, the team provides assistance to residents to make online applications for various benefit claims.

1.48	Welfare Reform Team data confirms a 60% increase in referrals when compared with the same period in 2019-20. However, it is worth noting, that even though the volumes have increased the reasons for contact remain the same.
	Discretionary Housing Payments (DHP)
1.49	Discretionary Housing Payments (DHPs) are payments that may be made by the Council to people that are receiving Housing Benefit or Universal Credit (Housing Element), but who may still need further financial help with their housing costs.
1.50	In the first half of 2020/2021 594 DHP applications have been received.
	399 Universal Credit customers compared to the same point in 2019/20 was 383     195 Housing Benefit customers compared to the same point in 2019/20 was 238
	Data shows that Bedroom Tax – under-occupancy is still the most common reason for DHP applications which indicates that finding available suitable accommodation remains difficult for customers.
1.51	As at September 2020, based on current expenditure the forecast is that the Council will exceed the Discretionary Housing Payment (DHP) funding provided by the Government
	Current projections indicate an approx. £11,000 overspend due to more residents accessing DHP support and longer awards of DHP have been granted during the early and ongoing pandemic to create a period of stability for those experiencing financial difficulties.
1.52	This projected overspend is less than 2019/20, which was around £30,000.
	However, it should be noted that the baseline funding from DWP for 2020/21 increased by £82,885. This shows that demands for DHP support have increased by around £60,000.

2.00	RESOURCE IMPLICATIONS
2.01	The DHP budget for 2020/21 is £369,149 and as at the end of September expenditure was £224,770.00 which equates to 61% of the DWP funding allocation.



2.10	Since April, the Team have provided 252 residents with budgeting and money advice. Our understanding is that there are long lead times to access debt advice which can exacerbate an already challenging financial situation. Therefore, we recommend additional resources are considered to fund a specialist debt advisor within the Housing Benefits Service. The team have a good understanding of any emerging trends which could potentially put a customer at risk of losing their home or reaching crisis point and are able to share any such observations amongst other organisations both internal and externally.
	FINANCIAL IMPLICATIONS
2.11	Since April 2019, the DWP have not provided funding for the Council to provide support to Universal Credit customers with Personal Budgeting Support and Assisted Digital Support.
2.12	Demand for budgeting support continues to increase and will continue to be provided by the Welfare Reform Team to all residents who are affected by any Welfare Reform not just those receiving Universal Credit.

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3.00	IMPACT ASSESSMENT	AND RISK MANAGEMENT
3.01	· ·	rinciples of the Well-being of Future Generations Team can have the following impacts:
	Long-term	Positive impact on longer term solutions to help people manage their financial commitment and sustaining their homes.
	Prevention	Positive impact by supporting people out of poverty.
	Integration	Positive impact by working with other organisations to promote positive changes.
	Collaboration	As above
	Involvement	As above
	Well-being Goals Impact	
	Prosperous Wales	Positive impact – support residents to address poverty and improve life chances particularly those most adversely impacted by Welfare Reforms.
	Resilient Wales	No impact

Healthier Wales	Positive – supporting residents with sk and knowledge that influence better choices which promote better health a wellbeing.
More equal Wales	Positive - By supporting residents to mout of poverty this also contributes to enabling residents to fulfil their potentimatter what their background.
Cohesive Wales	No impact
Vibrant Wales	No impact
Globally responsible Wales	Positive –support residents to make si changes such as reviewing energy providers and bank processes - such a the promotion of local credit unions.

4.00	CONSULTATIONS REQUIRED/CARRIED OUT
4.01	None

5.00	APPENDICES
5.01	None

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.01	https://www.gov.uk/government/news/citizens-advice-to-provide-support-to-universal-credit-claimants?utm_source=4f4a9ae5-2d1e-4c58-acad-f05b19d5849e&utm_medium=email&utm_campaign=govuk-notifications&utm_content=immediate
6.02	https://stat-xplore.dwp.gov.uk/webapi/jsf/dataCatalogueExplorer.xhtml
6.03	https://www.bevanfoundation.org/wp-content/uploads/2020/09/Welsh- Benefits-System-Final-Report-1.pdf
6.04	https://gov.wales/sites/default/files/statistics-and-research/2020- 07/regional-economic-and-labour-market-profiles-july-2020-208.pdf

7.00	CONTACT OFFICER DETAILS		
7.01	Contact Office Telephone: E-mail:	er: Jen Griffiths 01352 – 702929 Jen.Griffiths@flintshire.gov.uk	

8.00	GLOSSARY OF TERMS
8.01	<b>Discretionary Housing Payment</b> (DHP) Discretionary Housing Payments (DHPs) are payments that may be made by the Council to people that are receiving Housing Benefit or Universal Credit (Housing Element), but who may still need further financial help with their housing costs.
8.02	Eligible Rent – this is the amount of rent (net of any ineligible services) that a claim for housing benefit or universal credit is calculated from.
8.03	<b>Housing Benefit</b> - helps tenants pay all, or part of their rent if they have a low income. Housing Benefit is administered by Local Authorities.
8.04	Ineligible Services – These are charges that may be included in rent that are not eligible for support through either housing benefit or universal credit.  Such as: heating; lighting; hot water; meals.
8.05	<b>Registered Social Landlord</b> (RSL) - RSLs are not-for-profit organisations that aim to provide good, low cost accommodation.
8.06	<b>Spare Bedroom</b> – in the context of the spare room subsidy (or bedroom tax) this is where there are more bedrooms in the property than the household need. For example, a single person living in a two bedroom house would be deemed as having one "spare" bedroom.
8.07	<b>Universal Credit</b> (UC) – is an integrated means-tested benefit for people of working age whose income is below a specified minimum amount. UC can be claimed by working age people in and out of employment.
8.08	UC Managed Migration – Managed migration describes the transfer of existing legacy benefit claims to Universal Credit, where there has not been a change of circumstances that has resulted in a 'natural' transfer to Universal Credit.
8.09	Working Age – for social security benefits 'working age' ends for both men and women at the female statutory retirement pension age. In May 2016 this is 63 years old. The female statutory retirement age is gradually increasing to equalise with men (65 year old) in October 2018. The pension age for both men and women will then increase to 66 in 2020.
8.10	<b>Welfare Reforms</b> – changes introduced to a range of social security benefits and tax credits, which aim to ensure that the United Kingdom has an affordable benefit system.